

# Setting the National Cap (NDC and GHG Reduction Roadmap) : The Case of Korea

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## 1. Introduction

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## 2. NDC and 2030 GHG reduction Roadmap

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## 3. Revising 2030 GHG Reduction Roadmap

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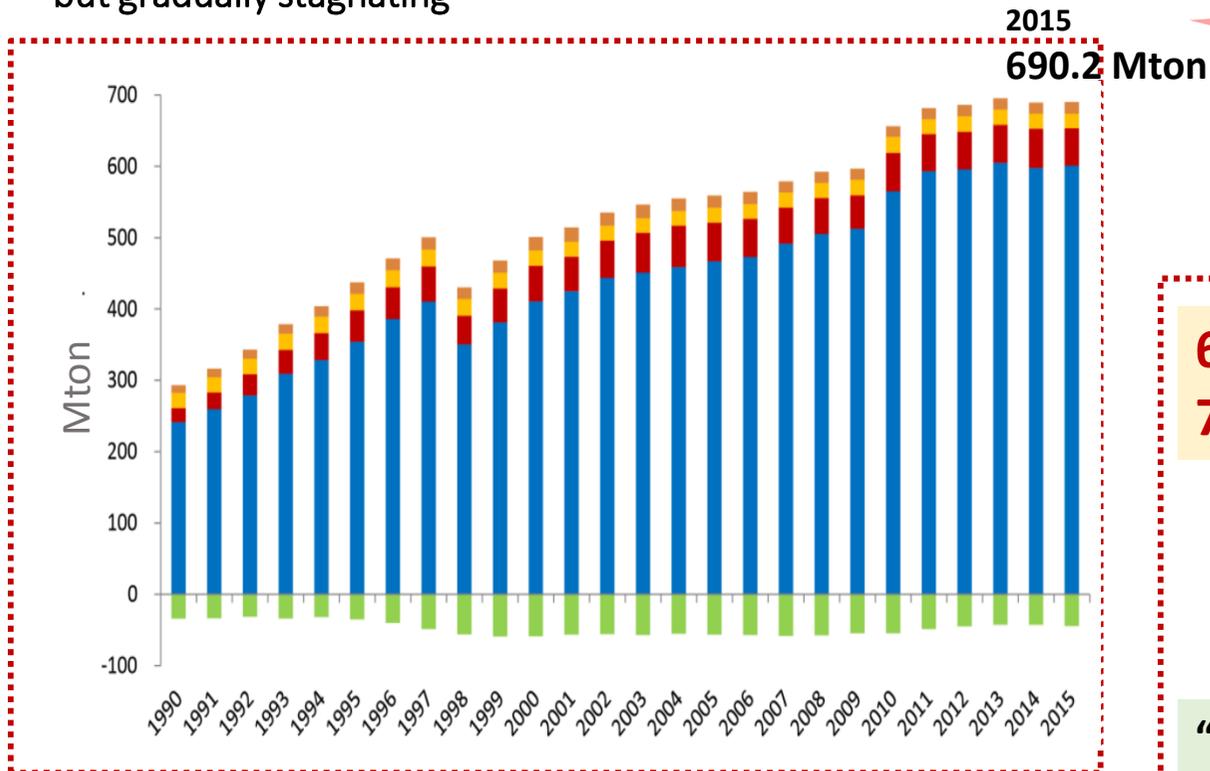
(picture: Ministry of Culture, Sports and Tourism)

- Total Area : 100,295 km<sup>2</sup> (ROK)
- Population : 50.8 million (current)  
(growth rate : 0.4%)

(source: Statistics Korea)

## GHG Emission Trend of Korea

Korea's GHGs emission is on the rise,  
but gradually stagnating



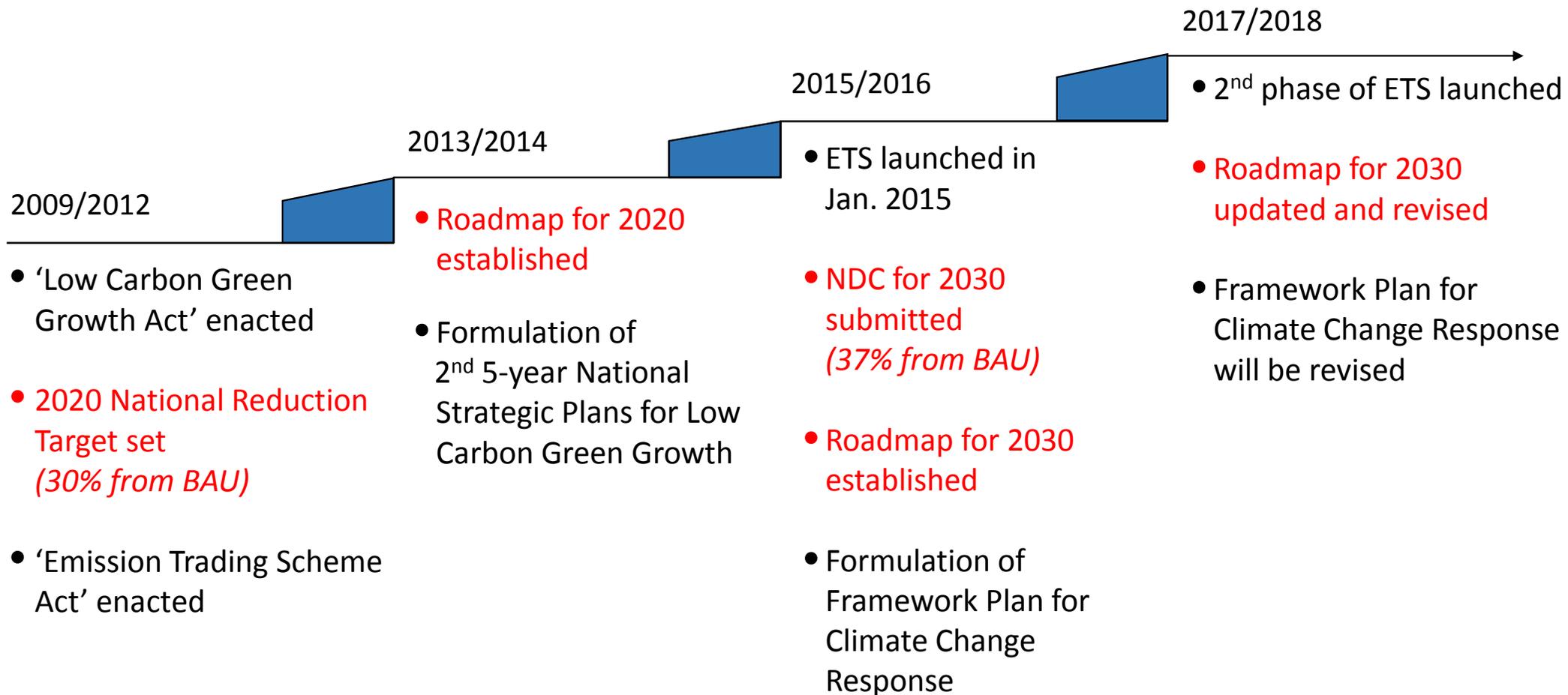
(source: National GHG Inventory Report 2017)

**6<sup>th</sup>** largest emitter among OECD countries  
**7<sup>th</sup>** largest emitter in the world

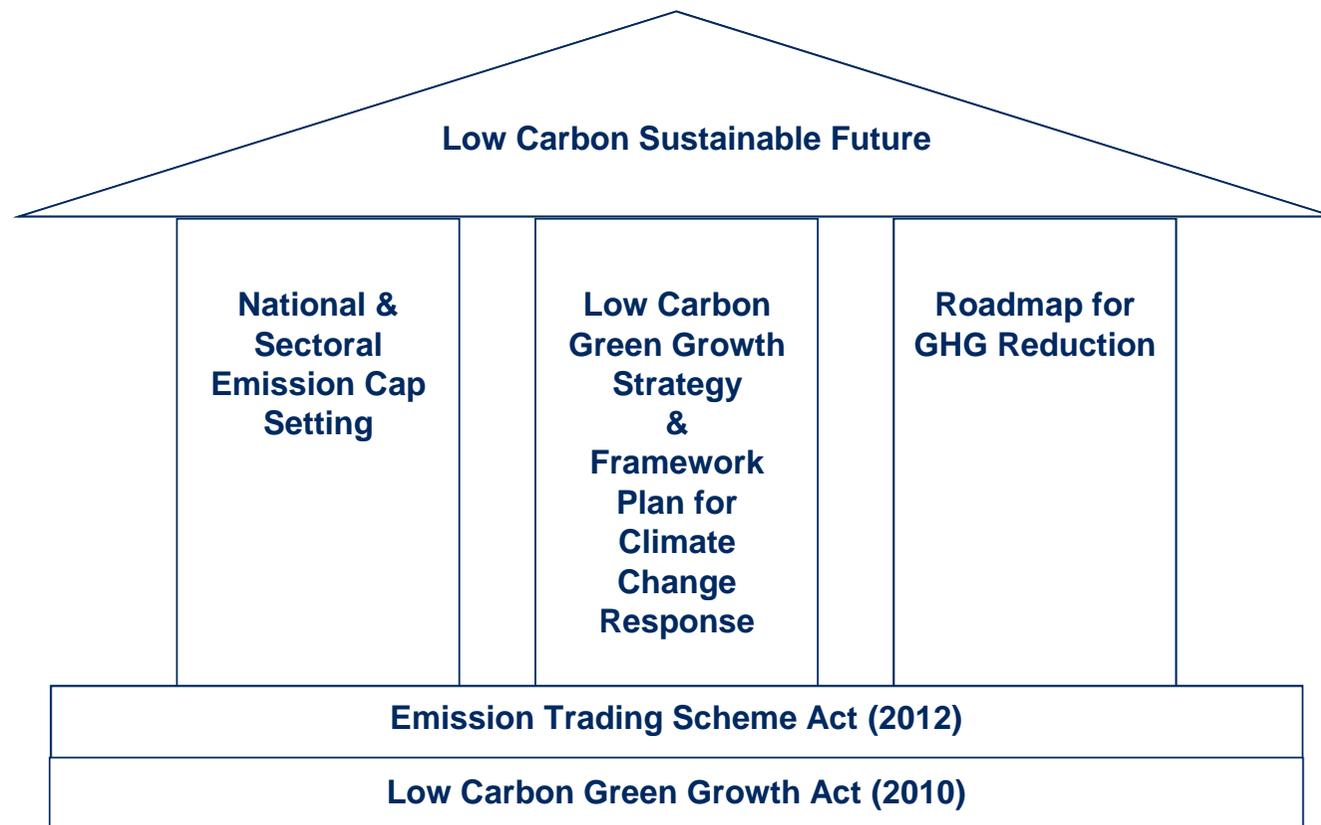
Korean NDC and its reduction target are  
**“highly insufficient”**  
(Climate Action Tracker, 2017)

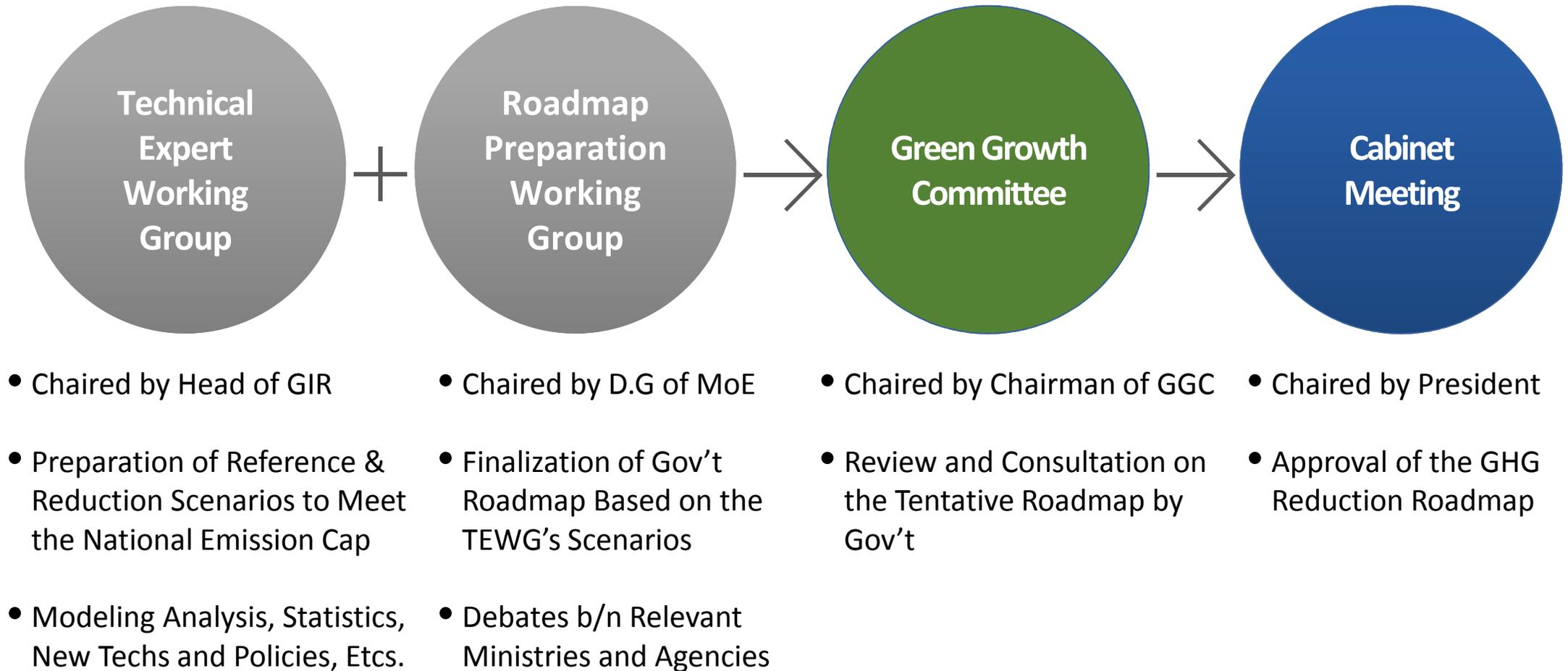
**“Korea’s current policy mix is unlikely  
to be sufficient to achieve its target”**  
(OECD, 2017)

- Sustained progress in climate policy



- Climate policy supported by legal instruments and concrete implementation plans







Technical  
Expert  
Working  
Group

- Chaired by Head of GIR
- Preparation of Reference & Reduction Scenarios to Meet the National Emission Cap
- Modeling Analysis, Statistics, New Techs and Policies, Etc.

- 8 Sectors (+ LULUCF) are covered

- Transformation	: KEEI, KEA, KPX
- Industry	: KEEI, KEA, KIET
- Transport	: KOTI
- Building	: KICT
- Public	: KICT, KECO, KEA
- Agriculture	: KREI
- Waste	: KECO
- New Energy Ind.	: KIER, KETEP, KEEI, KEA
- LULUCF	: NIFOS, KOFPI

- Nearly 20~30 experts from relevant institutes had participated in the WG
- Models – MESSAGE, TIMES, Self-developed Analysis Models

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## 2. NDC and 2030 GHG reduction Roadmap

2.1 2020 Mid-term GHG Reduction Target Setting

2.2 Post-2020 GHG Reduction Target Setting - NDC

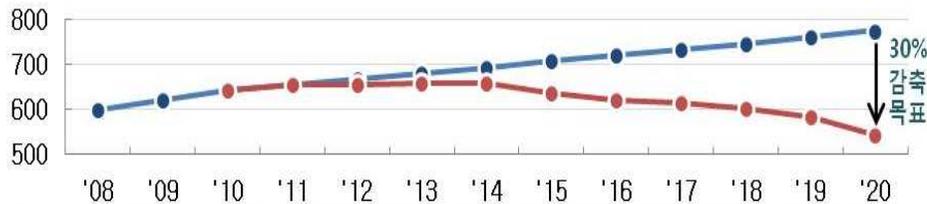
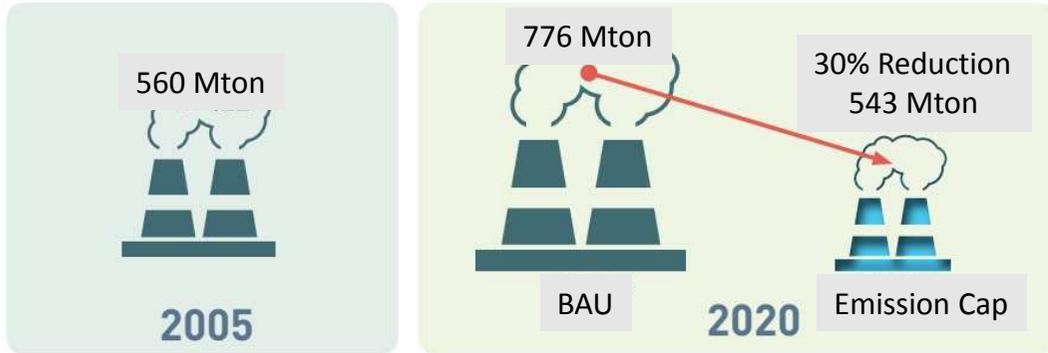
2.3 Preparation of 2030 GHG Reduction Roadmap

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## 3. Revising 2030 GHG Reduction Roadmap

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# 2020 Mid-term GHG Reduction Target Setting

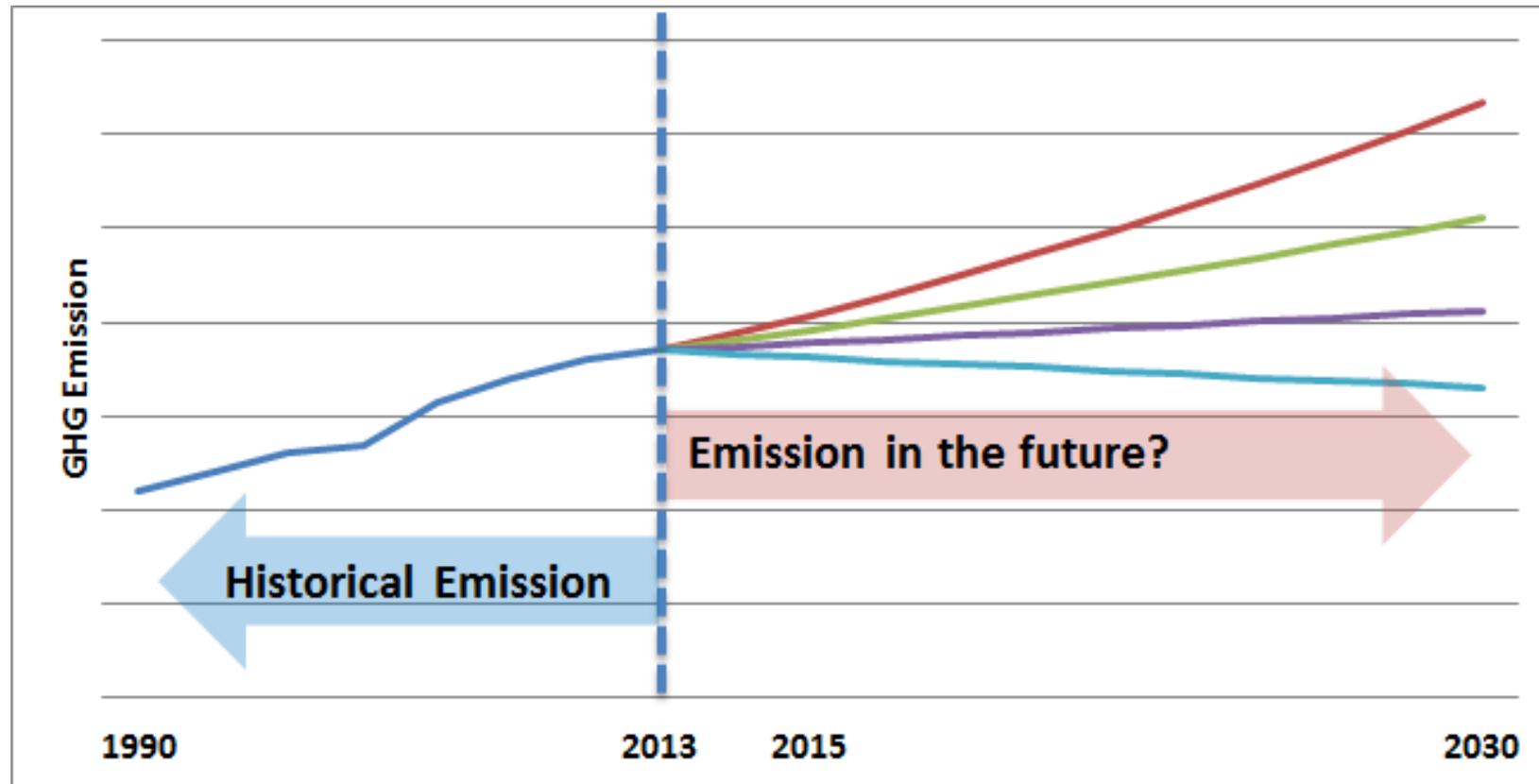


BAU(Mton)	-	-	694.5	709.0	720.8	733.4	747.1	761.4	776.1
Emission Cap(Mton)	-	-	659.1	637.8	621.2	614.3	604.4	585.4	543.0
Reduction Rate	1.6%	3.3%	5.1%	10.0%	13.8%	16.2%	19.1%	23.1%	30.0%

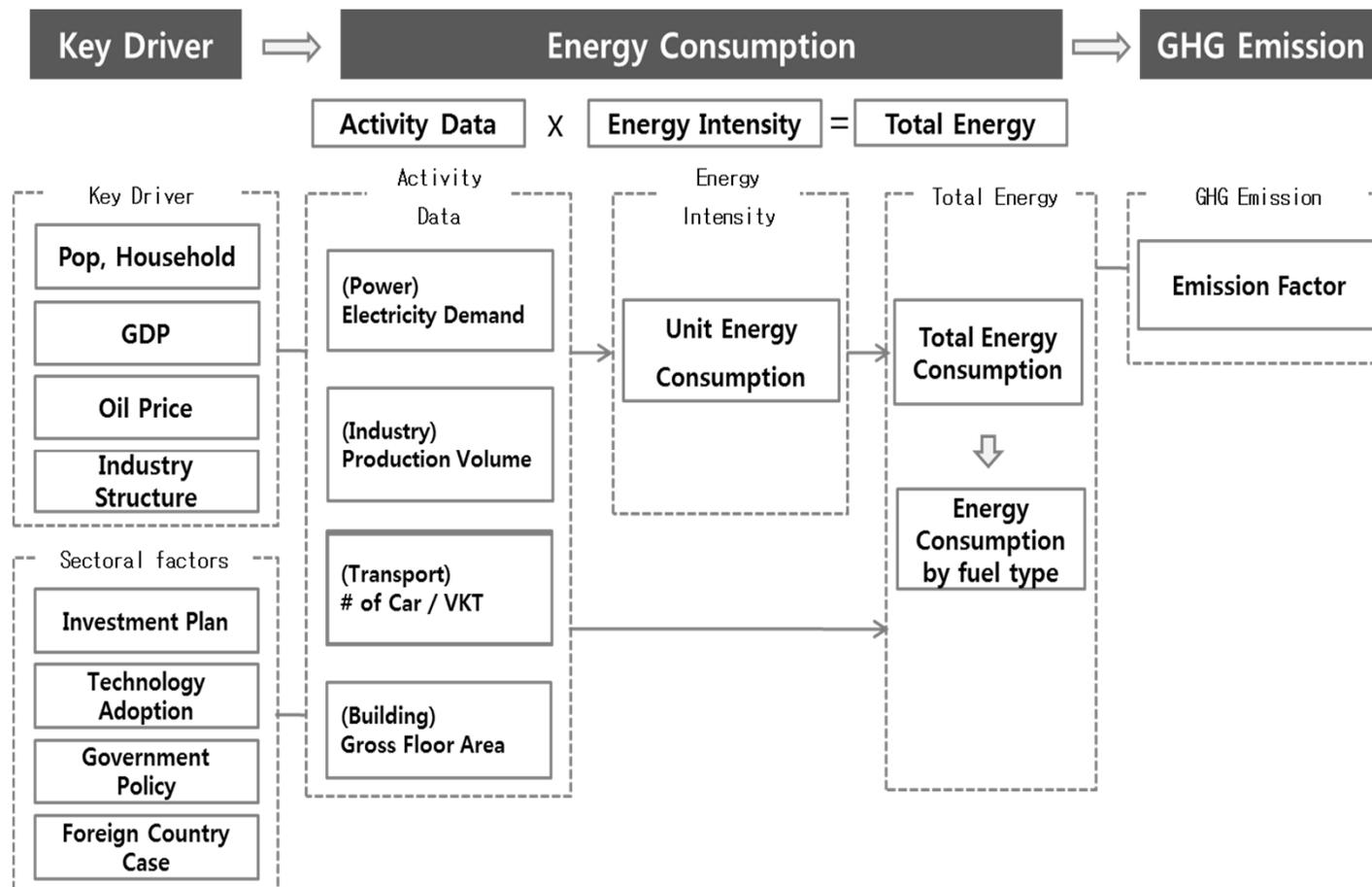
Total

<b>Total</b>	배출전망치[BAU] (백만톤 CO <sub>2</sub> e)	-	-	694.5	709.0	720.8	733.4	747.1	761.4	776.1
	목표배출량 (백만톤 CO <sub>2</sub> e)	-	-	659.1	637.8	621.2	614.3	604.4	585.4	543.0
	국가 감축률	1.6%	3.3%	5.1%	10.0%	13.8%	16.2%	19.1%	23.1%	30.0%
<b>Industry</b>	배출권거래제 시행	1차 ('15~'17), 2차 ('18~'20)								
	연료대체(시멘트)	유연탄 → 폐합성수지 (12.79% → 20.30%)								
	폐열 회수 설비 확대	철강, 시멘트 폐열회수 설비 확대 → 20, 5,369천톤 CO <sub>2</sub> e 감축								
<b>Transport</b>	ITS 구축	'13. 15.8%(9,763km) → '20. 25%(20,635km)								
	대중교통 인프라 확충	간선철도망 '20. 4,934km / 대중교통 수송부담률 '20. 60%								
	철도, 연안해운	철도 '20. 18.5% / 연안해운 '20. 21.2%								
<b>Building</b>	에너지 절감 및 성능 향상	단열강화: 주택('20. 30%), 건물('20. 25%)								
	가정 냉난방설비 및 열원	효율개선된 에어컨 보급 확대 ('15. 45% → '20. 80%)								
	그린리모델링	시범사업, 단열성능 개선 / 기존 건물 그린 리모델링 활성화								
<b>Public</b>	공공 목표관리제	공공기관의 선도적 감축을 위한 제도 시행(778개 기관)								
	기존 및 신축건물 단열강화	단열강화 건축물 보급(신규 '20. 100%, 기존 '20. 60%)								
	전통기 효율 개선	전통기 효율 개선율 ('15. 11.0% → '20. 12.2%) 향상								
<b>Agriculture</b>	논물 관리	논 간단관개 면적 확대 ('13. 86% → '20. 90%)								
	화학비료 절감	화학비료 사용량 절감 ('13. 225kg/ha → '20. 188kg/ha)								
	가축분뇨 처리시설	에너지화 시설('20. 30개소), 자원화 시설('20. 180개소)								
<b>Waste</b>	폐기물 에너지화	유기성 폐기물 에너지화('12. 5.8% → '20. 44%) 가연성 폐기물 에너지화('12. 1.8% → '20. 90%)								
	생활폐기물 감량	전자제품 재활용 확대 → 연도별 감량 목표('15~'20. 5%)								
<b>Transformation</b>	신재생E 보급	RPS제도 안착화로 신재생 발전 비중 '12(2.3%) → '20(7.2%)								
	지능형수요관리확대	스마트 그리드, R&D 및 실증사업 '20(3.9%), 9.6백만 톤 EMS 도입: 대규모 공장 및 건물 설치, 新 시장 창출								

- Reference Scenario Emission Projection



- Schematic Diagram of Emission Projection Model



- Key Assumptions for Emission Projection

GDP

3.08% increase per year (KDI, '13)

Pop

0.23% increase per year (Statistics Korea, '11)

Oil Price

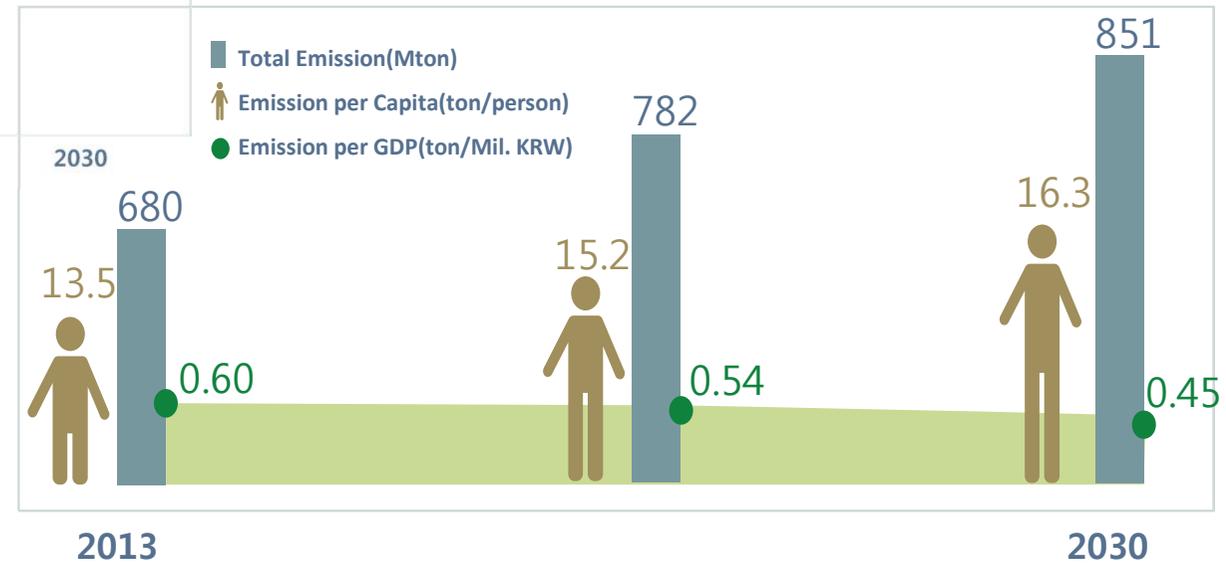
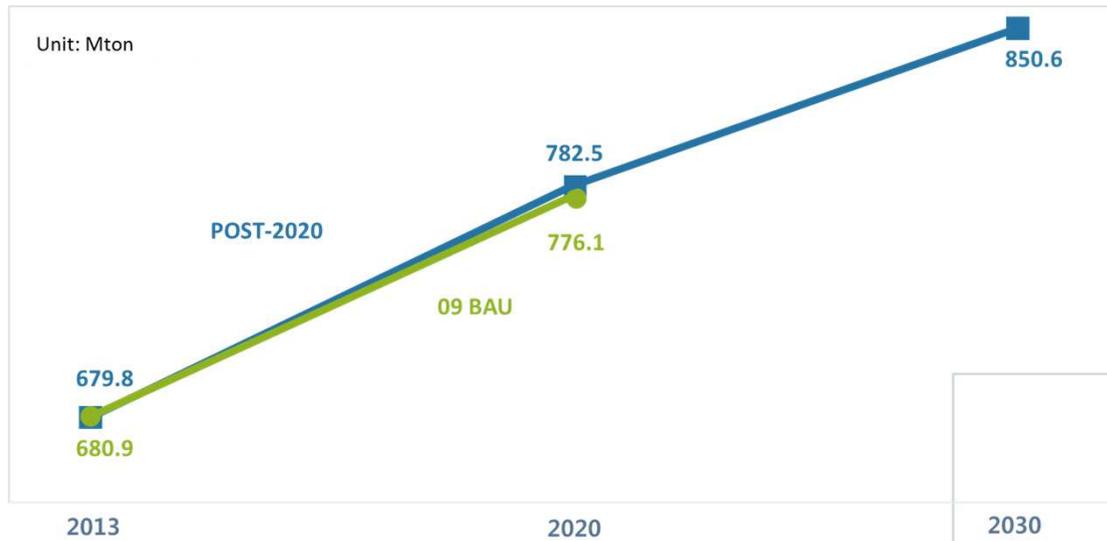
1.28% increase per year (IEA, '12)

Shr of Mfc

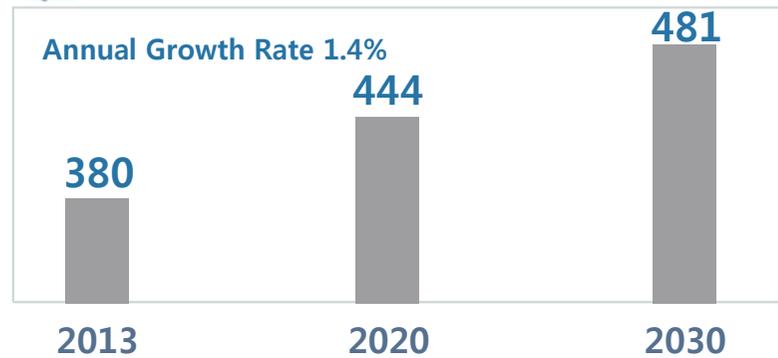
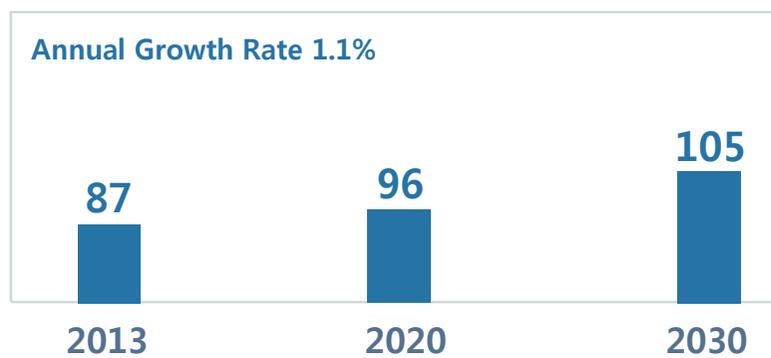
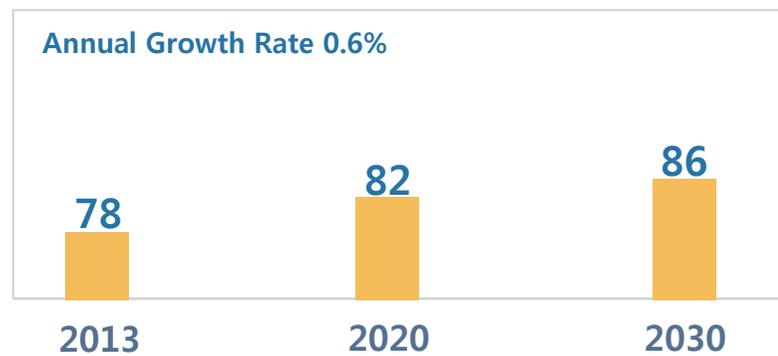
Increase to 36.1% by 2030 (KIET, '13)

	2013	2020	2030	Annual Growth('13~'30)
GDP(Tril \$)	1,133	1,447	1,898	3.08%
Pop(Mil)	50.2	51.4	52.2	0.23%
Oil Price(Dubai, \$/bbl)	109.7	123.7	136.1	1.28%
Shr of Mfc(%)	32.9	35.0	36.1	-

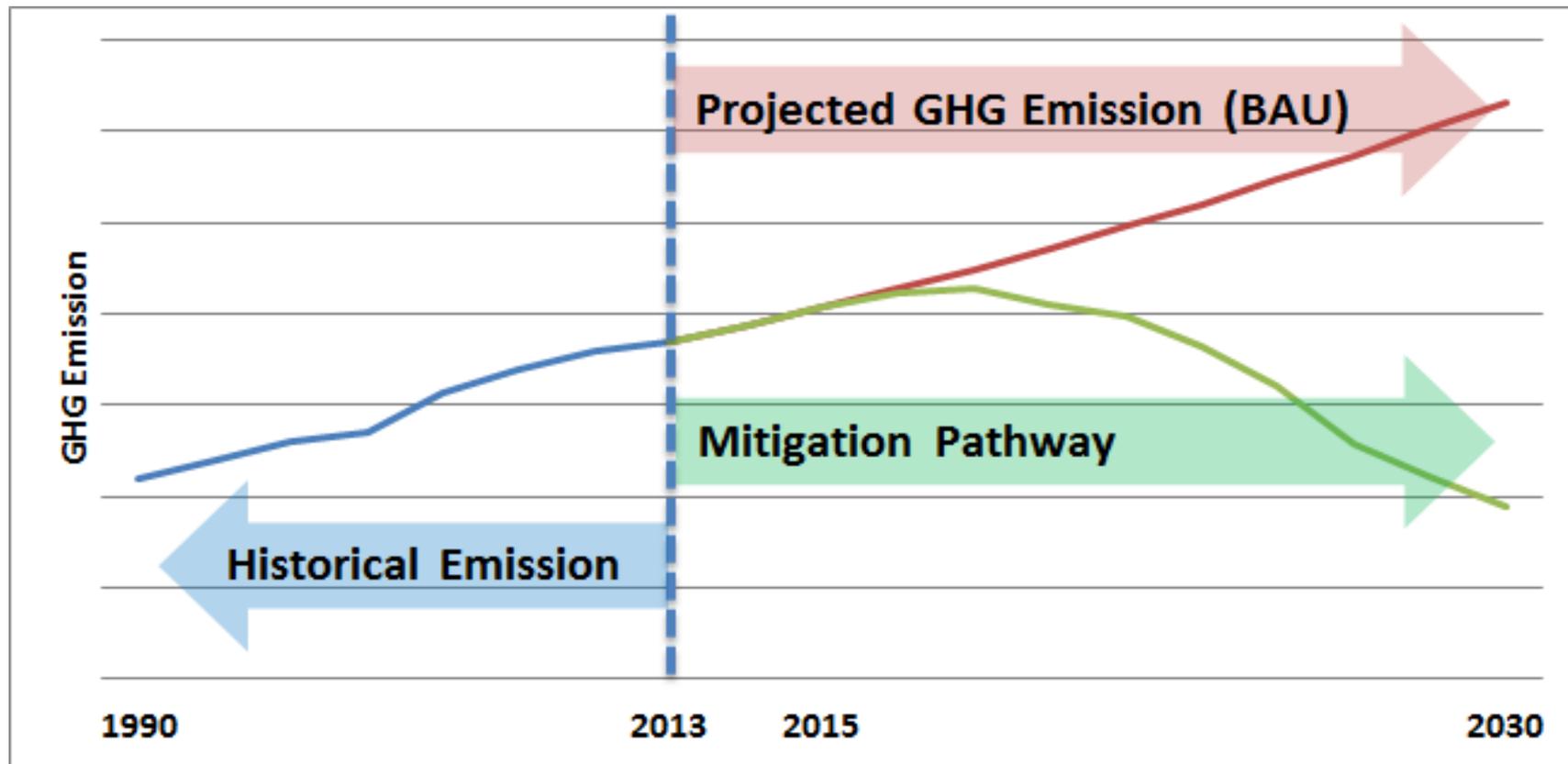
## ■ Reference Scenario Emission Projection - Results



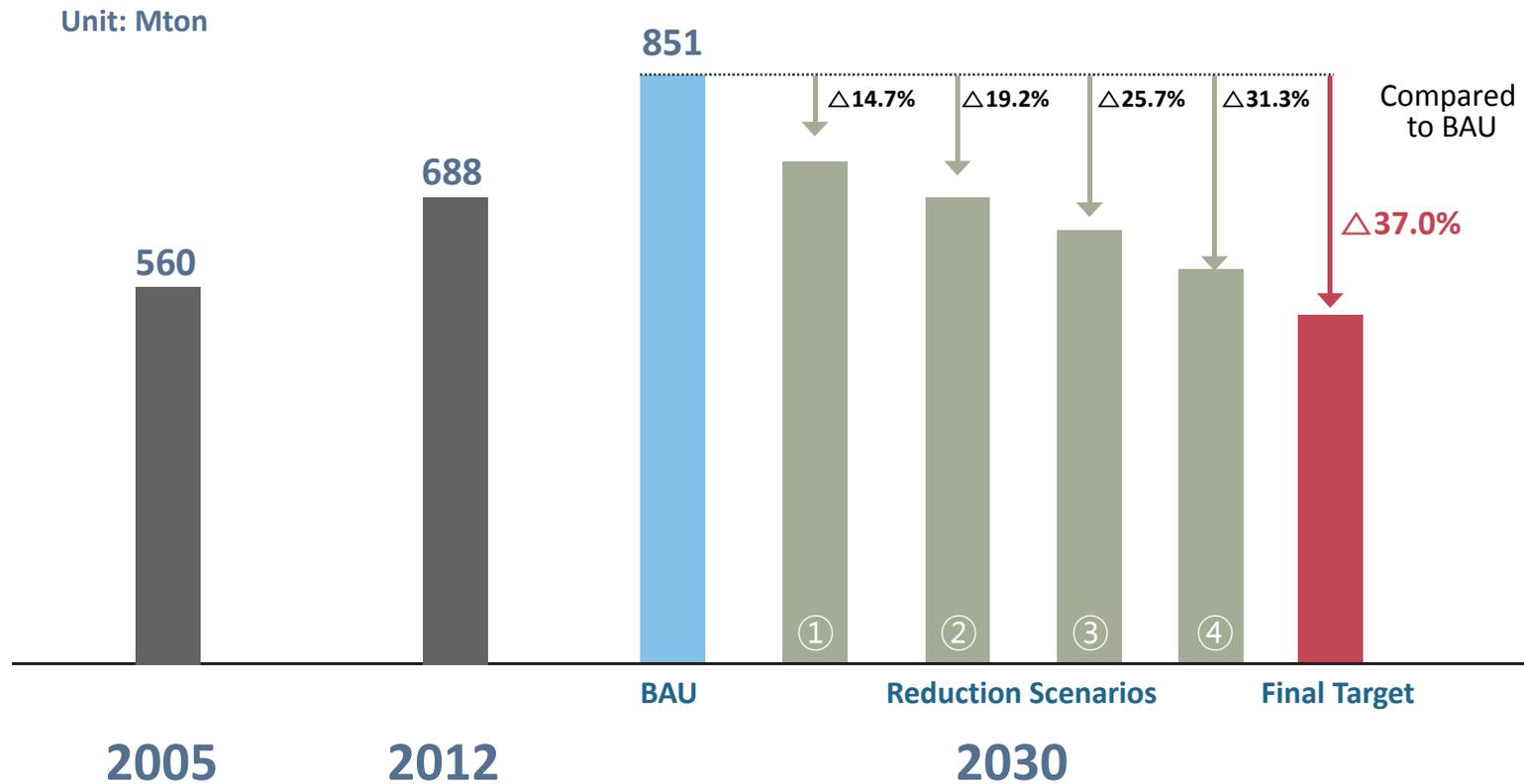
## ■ Reference Scenario Emission Projection - Results

 Industry Transport Residential Commercial / Public

- Deriving GHG Reduction Potential



- Deriving GHG Reduction Potential – Scenario Analysis



## ■ Nationally Determined Contribution of Korea

Baseline	(MtCO <sub>2</sub> eq)			
	Year	2020	2025	2030
	BAU	782.5	809.7	850.6
	The scenario is based on the BAU projection of KEEI-EGMS (the Korea Energy Economics Institute Energy and GHG Modeling System), taking into account projections for key economic variables, including population, GDP, industrial structure and oil price.			
Reduction Level	Emission reduction by 37% from the BAU level by 2030			
Coverage	Economy-wide			
Sectors	Energy, industrial processes and product use, agriculture and waste (A decision on whether to include land use, land-use change and forestry (LULUCF) will be made at a later stage.)			

Gases	<ul style="list-style-type: none"> <li>• Carbon Dioxide (CO<sub>2</sub>)</li> <li>• Methane (CH<sub>4</sub>)</li> <li>• Nitrous Oxide (N<sub>2</sub>O)</li> <li>• Hydrofluorocarbons (HFCs)</li> <li>• Perfluorocarbons (PFCs)</li> <li>• Sulphur hexafluoride (SF<sub>6</sub>)</li> </ul>
Metric	Global Warming Potential (GWP) values from the IPCC Second Assessment Report (1995) used to calculate CO <sub>2</sub> equivalents
Inventory Methodology	<ul style="list-style-type: none"> <li>• Consistent with methodologies used in Korea's Biennial Update Report (BUR) submitted in December 2014</li> <li>• 1996 IPCC Guidelines used in general to calculate greenhouse gas emissions and sinks</li> <li>• 2006 IPCC Guidelines used to calculate greenhouse gas emissions from rice cultivation in agriculture (4C) and other waste (6D)</li> </ul>
International Market Mechanism	Korea will partly use carbon credits from international market mechanisms to achieve its 2030 mitigation target, in accordance with relevant rules and standards.
Land Sector	In assessment of mitigation performance, a decision will be made at a later stage on whether to include greenhouse gas emissions and sinks of the land sector as well as the method for doing so.

- Responses from Stakeholder groups – Environment NGOs



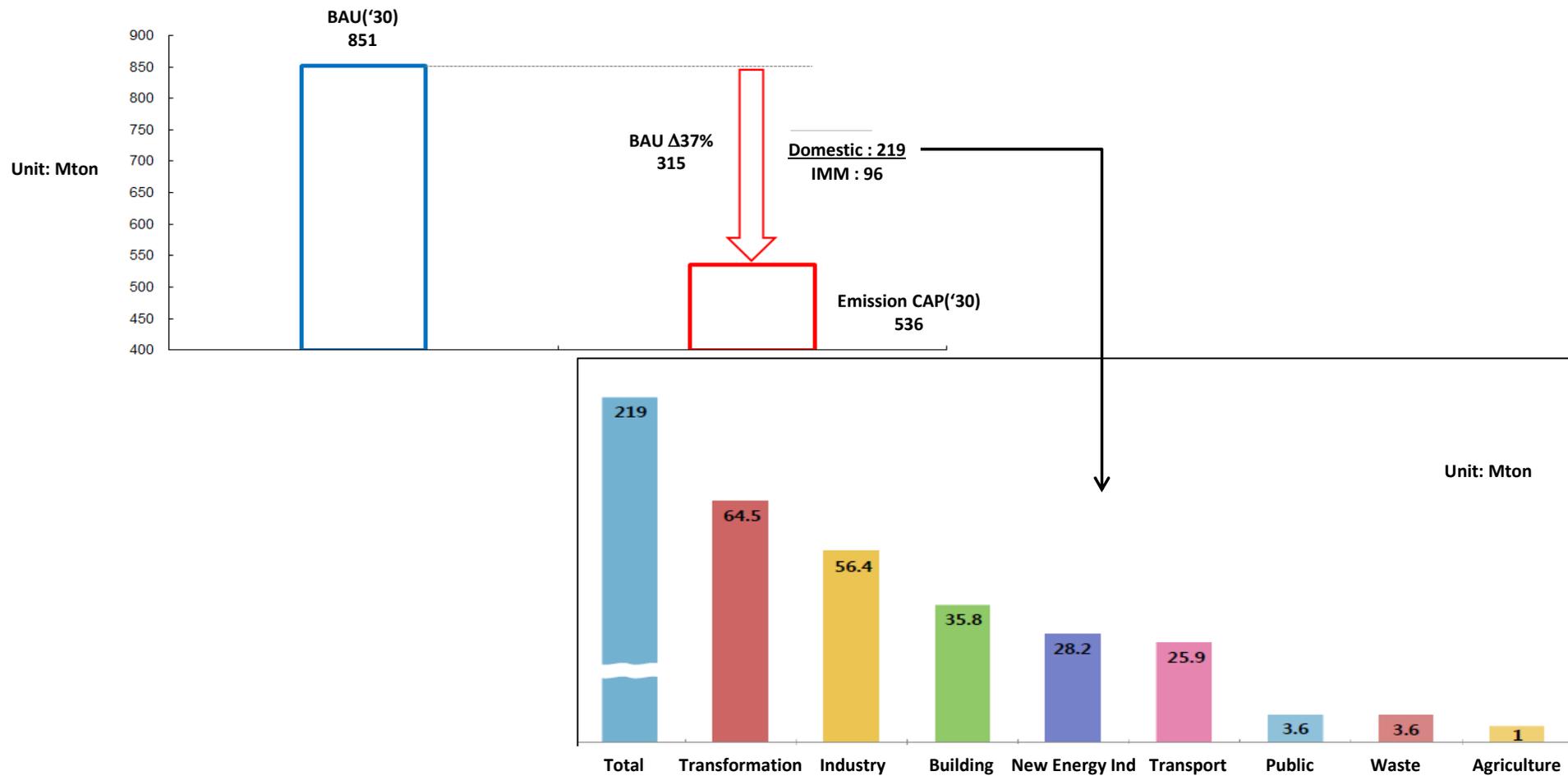
- Gov't withdraw Mid-term GHG Reduction Target by 2020
- GHG Reduction using IMM accounts for nearly 30% of total Reduction
- Reduction Rates of Industry is too low, considering "Polluter Pays Principle"

- Responses from Stakeholder groups – Business Associations



- Reduction Target did not Reflect the Economic Reality of Korea
- Might Give a Negative Impact on Nation's Economic Growth Rate

## ■ Setting Sectoral Reduction Target by 2030



- Setting Sectoral Reduction Target by 2030 – Key Measures

- Transformation**

- : Enhancing Low-Carbon Power Generation Mix
    - : Reducing Transmission/Distribution Loss Rate

- Industry**

- : Improving Energy Efficiency
    - : Reducing usage of F-gases

- Transport**

- : Strengthening of Vehicle Fuel Efficiency and Distribution of Green Vehicles
    - : Expanding the Operation of Public Transportation

- Building**

- : Strengthening of Building Energy Performance Standards
    - : Zero Energy Building and Green Remodeling

- New Energy Industry**

- : CCUS, ESS, Micro-grid, Smart Factory, Etc

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3.3 Reduction Plans

3.4 Comparison of Roadmap

3.5 Next Steps

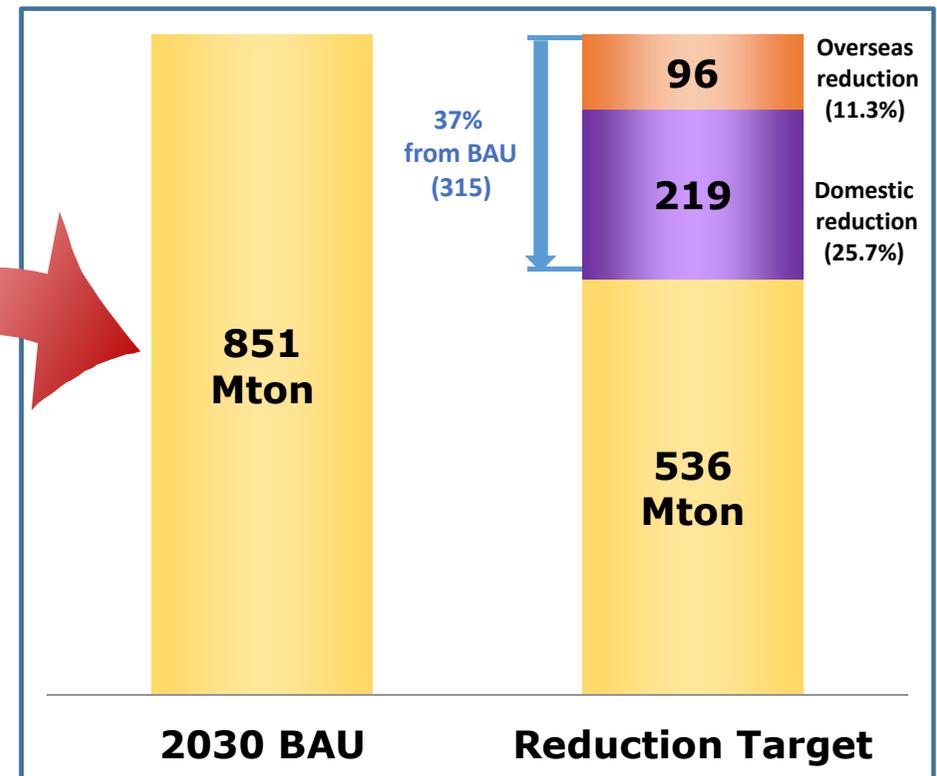
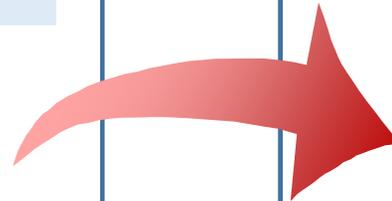
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### “Paris Agreement”

Holding the increase in the global temperature well below 2°C above pre- industrial levels  
Pursuing efforts to limit the increase to 1.5°C above pre-industrial levels  
(As of 2018, 196 parties participating)



To support the Paris Agreement,  
**Korea** announced its national reduction target (June, 2015)  
which is to reduce 37% from BAU\* level,  
followed by emission reduction roadmap (Dec. 2016).



### **To give clear & concrete policy signal**

- setting low-carbon path for companies' long-term investment plan (missing in current roadmap)

### **To align the roadmap with major policy changes**

- maintaining coherence among newly introduced energy transition plans (e.g. RE 3020) and air quality policies (e.g. fine dust management plan)

### **To enhance national credibility**

- listening to criticism from international community and civil society in Korea
- enhancing national reduction policy

# Need for Roadmap Revision

**문재인 대통령의 6대 에너지정책**

**‘안전하고 깨끗한 에너지’**

**약속1, 원전 제로,**  
안전을 지키는 대통령이 되겠습니다.

**약속2, 청정에너지 발전 시대의 문을 열겠습니다.**

**약속3, 신재생에너지 전력생산량을 2030년까지 20%로 만들겠습니다.**

**약속4, 4차산업혁명에 대비한 에너지 생태계를 구축하겠습니다.**

**약속5, 친환경 에너지 세제로 개편하겠습니다.**

**약속6, 에너지 소비 산업구조를 효율적으로 전환하겠습니다.**

**내 삶을 바꾸는 정권교체**

**‘안전하고 깨끗한 에너지’**  
문재인 대통령의 6대 에너지정책 약속1

**원전 제로**  
안전을 지키는 대통령이 되겠습니다.

- 신규 원전 건설계획 백지화, 월성1호기 폐쇄
- 노후 원전 수명연장 금지, 신고리 5, 6호기 공사 중단
- 원전 위험부담 피해 지역주민에 전기요금 차등제 실시
- 원자력안전위원회를 대통령직속으로 승격, 위상 복원

**내 삶을 바꾸는 정권교체**

**‘안전하고 깨끗한 에너지’**  
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**청정에너지**  
발전 시대의 문을 열겠습니다.

- 석탄화력발전소의 신규 건설 전면 중단
- 공정을 10%미만의 건설 중인 화력발전소 건설 원점 재검토
- 천연가스 발전설비 가동률 60%까지 유지
- 석탄화력발전소 주변 지역주민에 전기요금 차등제 실시

**내 삶을 바꾸는 정권교체**

**‘안전하고 깨끗한 에너지’**  
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**신재생에너지 전력생산량을 2030년까지 20%로 늘리겠습니다.**

- 태양광, 해상풍력 등 신재생에너지 개발에 적극 투자
- 발전사업자들의 신재생에너지 의무 공급량 확대
- 친환경 에너지에 기반한 ‘에너지 자립도시’ 시범사업 실시

**내 삶을 바꾸는 정권교체**

**‘안전하고 깨끗한 에너지’**  
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**4차산업혁명에 대비한 에너지 생태계를 구축하겠습니다.**

- 인터넷과 에너지 산업을 하나로 연결하는 ‘플랫폼 기반 에너지시스템’
- 신재생에너지 설비와 분산돼 있는 소규모 발전소 통합 관리
- 인공지능프로그램 확대를 더 확실, 정확, 편리한 스마트그리드 시대

**내 삶을 바꾸는 정권교체**

**‘안전하고 깨끗한 에너지’**  
문재인 대통령의 6대 에너지정책 약속5

**친환경 에너지 세제로 개편하겠습니다.**

- 석탄 발전용 연료의 세금 인상, 친환경 발전연료 세금은 인하
- 사고에 대한 위험비용을 원자력 전기 원가에 반영
- 친환경자동차 구입 시 정부 보조 협력금 제도 시행

**내 삶을 바꾸는 정권교체**

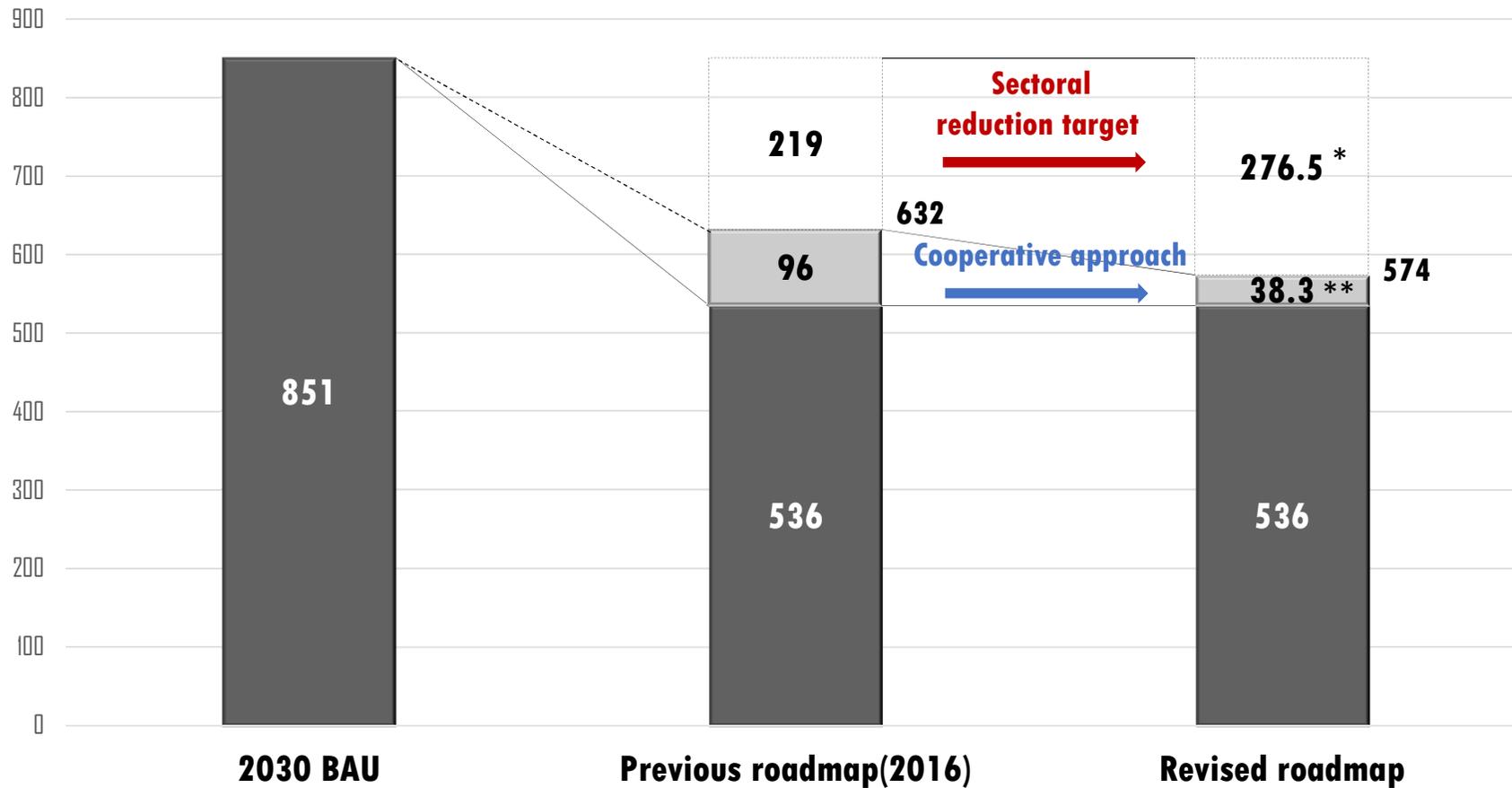
**‘안전하고 깨끗한 에너지’**  
문재인 대통령의 6대 에너지정책 약속6

**에너지 소비 산업구조를 효율적으로 전환하겠습니다.**

- 전기요금 원가 부담의 산업 경쟁력 저해 방지
- 중소기업 등 정책적 지원 적극 검토

**내 삶을 바꾸는 정권교체**

## Revised Roadmap Target (2018-2030)



\* Final reduction plan for energy sector will be determined by 2020, the year for submitting revised NDCs (if necessary) to the UN.

\*\* This target is subject to change depending on the result of Paris Agreement implementation negotiations.

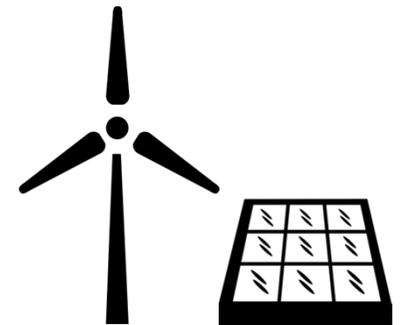
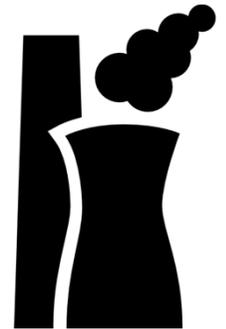
## 1. Energy

### Improve power generation infrastructure

- shut down 10 old coal plants by '22 & replace 6 coal plants with LNG plants
- stop constructing new coal plants and nuclear power plants (LNG and hydraulic power to be used for new power sources)
- retrofit old coal plants in greater numbers

### Enhance low-carbon energy mix

- promote renewable energy (up to 20% by 2030) \* previously 11%
- shut down coal plants from March to June (fine dust season)
- introduce Environmental Dispatch
  - : include environmental & social costs in dispatch process
  - \* previously, fuel expenses and operating expenses were considered mainly



**Reduction : 57.8 Mton**

## 2. Industry

### **Improve energy efficiency of industrial equipment**

: introduce the certification system for highly energy efficient equipment

### **Introduce Factory Energy Management System (FEMS)**

: to be introduced to large-scale factories with policy incentives

### **Streamline factory facilities to improve energy efficiency**

### **Develop new & innovative technologies to create added values**

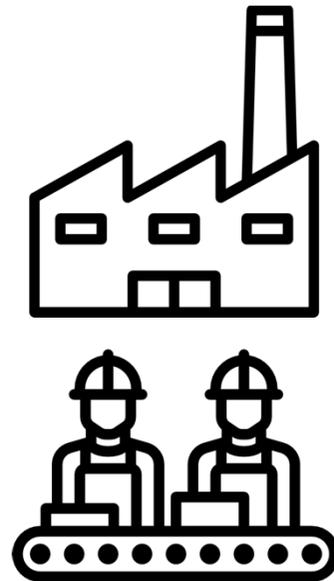
### **Develop eco-friendly gas for processes that will replace refrigerant**

: expand best practice technologies to entire industry by 2030

### **Replace conventional power sources with low-carbon fuels (LNG, biomass, etc.)**

### **Use waste heat and wastes**

: introduce more facilities using waste heat to produce steam



**Reduction : 98.5 Mton**

### 3. Buildings & Homes

#### Enhance energy efficiency standard

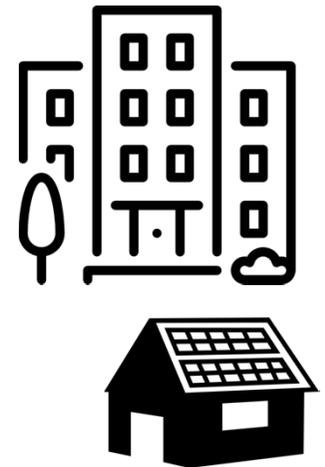
- tighten building energy standards on insulation
- amend relevant laws for certifying zero-energy buildings

#### Upgrade existing buildings and homes' energy efficiency

- require energy-intensive public buildings to change into green buildings
- establish mid-to long-term plan for green remodeling
- support planning and financing for retrofitting old buildings in private sector

#### Introduce energy information system and change consumption pattern

- develop customized energy saving service
- develop and monitor Building Energy Management System (BEMS)



**Reduction : 64.5 Mton**

## 4. Transportation

**Promote low-carbon vehicles** (incl. public transportation e.g electric bus, fuel-cell bus)

\* up to 3 million EVs by 2030, tighten greenhouse gas emission standards

**Upgrade energy efficiency in marine transportation**

**Improve public transportation service**

+ expand inner and inter-city railways, BRT and improve transit system

**Promote eco-driving**

**Expand low-carbon logistics**

+ e.g. modal shift from road to railway



**Reduction : 30.8 Mton**

## 5. Waste

**Reduction : 4.5 Mton**

waste reduction and recycling, minimize landfill, methane capture and use

## 6. Public sector

**Reduction : 5.3 Mton**

enhance energy saving target, replace with LED lighting, promote renewable energy

## 7. Agriculture

**Reduction : 1.6 Mton**

encourage low-carbon irrigation, low-methane feed

## 8. CCUS

**Reduction : 10.3 Mton**

early commercialization by promoting R&D and public-private pilot projects

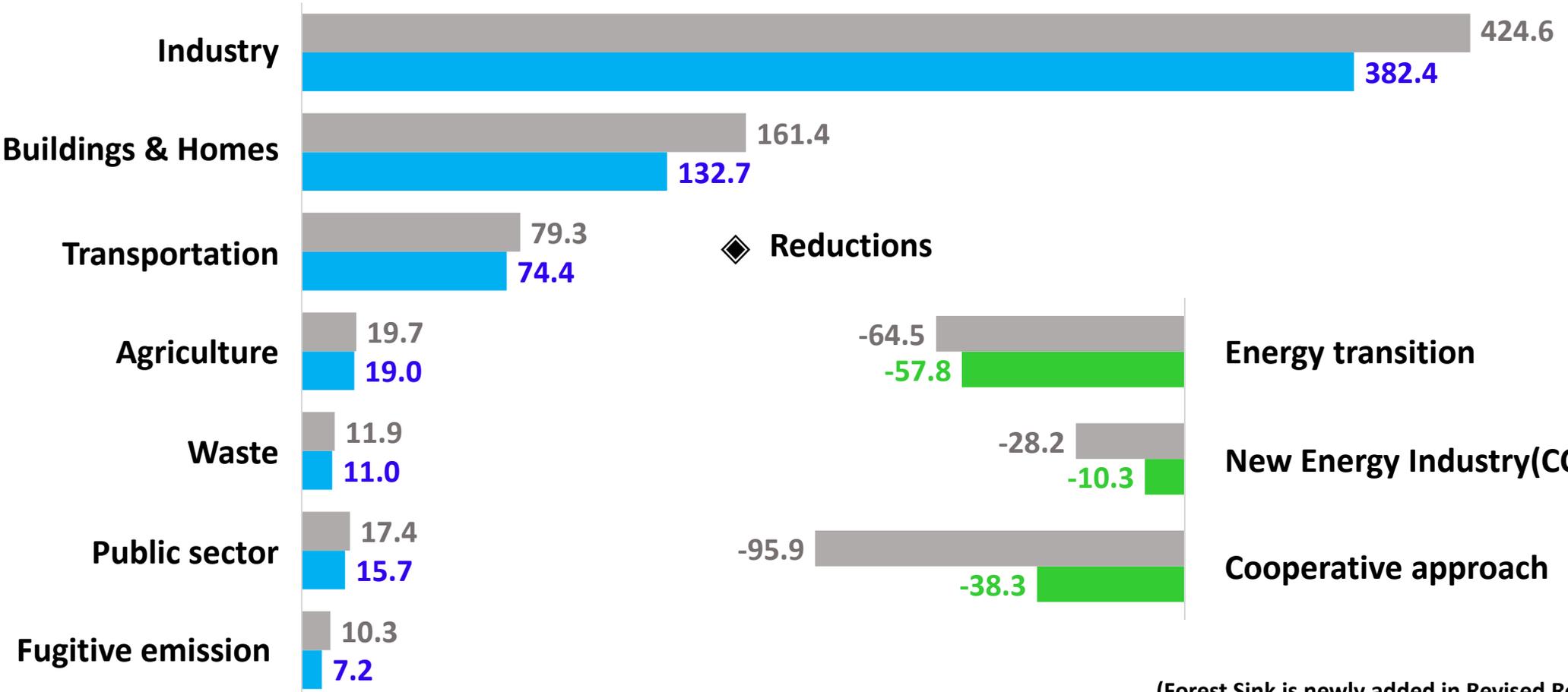
**∴ Total reduction : 276.5 million ton**



(unit : million ton)

### ◆ Emission targets

■ Previous roadmap ■ Revised roadmap



(Forest Sink is newly added in Revised Roadmap )

**To continuously improve and revise** the roadmap before submitting the revised **NDC by 2020** to be fully ready for post-2020 climate regime

- **Revise the framework plan for climate change response** (by Dec. 2018)

**Connect implementation with evaluation**

- review sectoral strategies, mitigation tools and policies
- establish an evaluation system for national reduction implementation
- develop evaluation indicators to see if sectoral strategies are implemented

**Provide support for industries with tightened domestic reduction target**

**To continuously improve and revise** the roadmap before submitting the revised **NDC by 2020** to be fully ready for post-2020 climate regime

- **Revise Enforcement Decree of the Framework Act on Low-carbon, Green Growth**  
(Dec. 2019)
  - \* **To change target-setting method**  
from **relative target** of “37% reduction from BAU level by 2030”  
to **absolute target** of “536 Mtons of emission after reduction”
- **Establish 2050 low-carbon development strategy and revise & submit NDC by 2020**
  - \* Confirm extra reduction potential allocated to transitional sector  
before submitting the revised NDC

# Thank you-!

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